

Joint Commissioning (Version 5 - October 2014)
Appendix 7 – St Helens Integrated Childrens
Commissioning Report

Report to Health and Wellbeing Board

Date of meeting:	11 th September 2014
Accountable Executive:	Dr Stephen Cox (CCG Clinical Accountable Officer)
Responsible Senior Manager:	Sarah Johnson & Liz Gaulton
Report title:	Integrated Children's Commissioning
Report prepared by:	Garry Joyce – Commissioning Programme Manager
Purpose:	To request that the Health and Wellbeing board consider the report regarding the establishment of the integrated children's commissioning team looking at Children's community Health Services, SEN and commissioning of services for children with additional and / or complex needs.
Recommendations: <i>Action / Decision required</i>	To endorse the establishment of the team.

Summary Report

The CCG and the Local Authority have over the last 12 months started to work towards a programme of integrated working which began with Local Authority adult social care commissioning joining the CCG commissioning team. This has recently been followed by the integration of adult continuing care from the CCG into the local authority (including a section 75 agreement for the transfer of funds). The success of these changes to date, along with the continued desire from both organisations to expand the scope of integrated services and the timely introduction of the SEN reforms make now the perfect time to consider the integration of elements of children's commissioning.

The Children and Families Bill 2014 introduces reforms to Special Education Needs (SEN) Assessments which from 1st September 2014 will be called Education, Health and Care (EHC) assessments. These reforms require CCGs to appoint a statutory position and look at changing the way they commissioning services for children and young people with additional and or complex needs.

The CCG should engage with the Local Authority to create joint commissioning arrangements for the health and social care provision required by children and young people identified as having SEN. These arrangements need to set out what health provision is to be secured and who is responsible for securing it. The arrangements must also establish a mechanism to resolve disputes between the different commissioning parties.

The Education, Health and Care plan will have to be approved by the CCG, and if it is approved, the CCG must ensure that the support set out in the EHC plan is made available.

As part of this process the CCG needs to appoint a Designated Health Officer (DHO), an individual whose role is to ensure that the CCG is meeting its statutory responsibilities for SEN.

The Designated Health Officer (DHO) role as defined in the SEN code of practice is responsible for ensuring that children and young people with SEN are offered the health support they need in relation to their learning difficulty or disability.

Both the local authority and CCG need to consider as part of the reforms personalisation and the possibility of personal budgets, for health the proposal would only relate to children in receipt of Continuing Health Care packages as they are funded outside of the scope of the standard contracted services.

The development of an integrated children's commissioning team will help the CCG and Local Authority, both CYPS and public health, in meeting the requirements of the reforms around joint commissioning of services for children with additional and / or complex needs. As part of the development of this team consideration has been given to the current joint working arrangements and reviews, the children that currently have continuing health care (CHC) packages (most of which will be jointly funded) and the developments and modernisation within children's services department of the local authority.

A proposal to establish an integrated children's commissioning team to include compliance with the SEN reforms, commissioning for children and young people with additional and / or complex needs and complex health issues in schools has been approved by the CCG Executive Governance Committee on 15th July 2014 and Local Authority Cabinet on the 20th August 2014.

The proposed team would:-

- receive exec leadership from Liz Gaulton (Director of Public Health), whilst paying due regard to the statutory responsibility of the DCS and clinical responsibility of the CCG designated health officer.
- governance would be via an Integrated Programme Steering Group and the remit of the existing Integrated Programme Steering Group could be expanded to include the children's agenda, which is the preferred option.
- support the Clinical Designated Health Officer (CCG Governing Body GP) with discharge of statutory duties.

The team would be led by a senior manager with responsibility for day to day operation delivery of the DHO role and nominated contact point for all queries and applications relating to EHC plans, represent the CCG on the complex needs panel and have an oversight of commissioned children's community health services, including CAMHS. The team will include CCG children's commissioner, a CYPS/CHC commissioner, the Public Health children's commissioning function and a commissioning support officer. It is imperative that the voice of the child and due regard to safeguarding are considered by the team in all their commissioning work and that the team recognise and include the importance of transition to adult services in all aspects of work undertaken. The team would be based in Atlas House within an overarching health team with the SEN team and education psychology team working closely with children's disability team and children's directorate in general.

The scope of the team will be reviewed regularly and opportunities to expand the remit will be identified and progressed, including investment and support from the appropriate organisation(s).

A draft roles and responsibilities for the clinical DHO and senior manager, including structure and funding proposals are attached in appendix A.

A list of services with commissioner responsibility being held within the team attached in appendix B.

The proposed schedule to be included with the over-arching section 75 agreement is attached in appendix C.

Justification

The following points have been taken into consideration when developing this proposed team:

- The SEN reforms place a statutory duty on CCG's to appoint a Designated Health Officer.
- The SEN reforms put an obligation on both CCG's and local authorities to jointly commission services for children with additional and complex needs.
- There is a strong leadership desire to develop more integrated working across both organisations.
- Integration and joint commissioning will lead to efficiencies in service procurement and delivery.
- There are currently joint reviews of the CAMHS and SALT services in progress with a view to joint commissioning revised services.
- Most health commissioned community based services for children are likely to be accessed by children with identified additional or complex needs or requiring assessment for an EHC plan.
- Integration of some adult services commissioning has already taken place.

BACKGROUND

The SEN Reforms

Part 3 of the current Children and Families Bill seeks to align and 'streamline' the system of SEN assessment, support and provision for children and young people 0 - 25, bringing together the provisions of a variety of Acts covering education, health and care and introducing new provisions. Statutory implementation of associated duties, regulations and a new SEN Code of Practice are planned from 1st September 2104.

The SEN reforms set out in the Bill are:

- Extending the SEN system from birth to 25, giving children, young people and their parents/carers greater control and choice in decisions about provision
- Replacing statements and learning difficulty assessments with a new birth- to-25 Education, Health and Care (EHC) Plan
- Offering families the option of personal budgets when an EHC plan is implemented
- Improving cooperation between all the services and requiring particularly local authorities and health authorities to work together

- Requiring LAs to involve children, young people and parents in reviewing and developing provision for those with special educational needs and to publish a 'local offer' of support
- Publication of a new SEN Code of Practice and regulations covering the work of early years providers, schools and post-16 education providers, Local Authorities (LAs) and Health Authorities.

Implementation of the SEN reforms in St Helens is being managed through the SEN task group which provides the focus for the developments that various agencies and services need to undertake in order to be statutorily compliant from 1st September 2014, which includes the development of the Designated Health Officer role.

An important focus of the reform is to promote integration between education, health and social care provision, and particularly:

- the requirement for Health authorities and other bodies to co-operate with the LA to identify and support CYP with SEN and
- the requirement for the LA and CCGs to commission services jointly for children and young people with SEN.

The focus of the reforms has led to emerging themes nationally which include joint working between LA's and CCG's to provide a single commissioner environment for children's services, a single pot of money for commissioning and the potential creation of children's services under one operational management structure, all in line with the Bill's vision for a cohesive multi-agency commitment and approach to SEN support.

Children's health commissioning

Children's commissioning is currently undertaken by both CCG and LA separately. Broadly speaking the services commissioned by the CCG for children and young people can be broken down into two distinct areas, acute/secondary care and community care.

This proposal refers only to the commissioning of community based services for children with SEN. There are a number of children and young people that require input from services commissioned by both organisations and for the CCG this will inevitably be within the community care provision. Children with additional and / or complex needs and Looked After Children (LAC) use services commissioned by both the CCG and the local authority. These services have historically been commissioned separately.

There are also children with continuing health care (CHC) packages with commissioned services often jointly funded by both the CCG and LA – from a health perspective these cases will be identified as potentially eligible for a personal budget under the SEN reforms (the commissioning of services for CHC is currently undertaken by the CSU on behalf of the CCG, the CCG will evaluate the potential to move the commissioning of CHC from the CSU and place it within the remit of the proposed integrated children's commissioning team as some of these children will require EHC plans, (current funding would be used to invest in the integrated team) this has already happened with adult CHC which is now commissioned by an integrated team based within the LA.

The SEN reforms place a duty on CCGs and Local Authorities to look at how they can jointly commission services for children with SEN, however, there are other children that have additional and / or complex needs that may fall outside of this requirement, i.e. may not have an educational need and as such would be eligible for an EHC plan but would probably still require both health and social care input.

There are currently a number of reviews being undertaken which are looking at joint commissioning of services, e.g. CAMHS and SALT, this will grow and already both Autism and ADHD are under

discussion.

Conclusion

The Children and Families Bill 2014 is the vehicle by which SEN reforms are to be implemented. From September 2014 SEN statements will be replaced by Education, Health and Care (EHC) Assessments and as part of these changes every CCG has a statutory responsibility to appoint a Designated Health Officer (DHO) and review the way they commission services for children and young people with additional and or complex needs.

Based on the requirements of the reforms and in particular the two areas mentioned above, (that is the appointment of a DHO and the duty to jointly commission services with the local authority) the proposal to establish an **Integrated SEN Children's Commissioning Team** has been approved by the CCG Executive Governance Committee on 15th July 2014 and will form part of a newly established child health team, under the leadership of the Director of Public Health as approved at Local Authority Cabinet on 20th August 2014 and is being recommended to the Health and Wellbeing Board for endorsement.

Integration of Child Health Commissioning and Statutory DHO role

Roles:

1. Designated Health Officer

The Designated Health Officer (DHO) role as defined in the SEN code of practice is responsible for ensuring that children and young people with SEN are offered the health support they need in relation to their learning difficulty or disability.

The DHOs role is to ensure that the CCG is meeting its statutory responsibilities for SEN and agreeing EHC plans on behalf of the CCG.

The DHO will also contribute to strategic commissioning for SEN, ensuring that there are positive relationships between local commissioners, working to ensure effective co-operation and integration between education, social care and health, and reporting to the CCG executive and governing body.

The DHO should have an appropriate level of clinical expertise to enable them to exercise these functions effectively.

The DHO would not routinely be involved in assessments or planning for individuals, except in the course of their usual clinical practice, but would be responsible for ensuring that assessment, planning and health support is carried out.

2. Senior Manager Integrated commissioning / lead commissioner for health

The senior manager will be responsible for ensuring that local health services (including primary and secondary care) are able to inform the local authority of children under compulsory school age who they think may have SEN.

The senior manager will be the point of contact for LAs and schools seeking health advice on children who may have SEN.

The senior manager should also ensure other agencies are fully engaged with arrangements for ensuring appropriate statutory notifications are made.

The senior manager will review proposed EHC plans with the DHO on a regular basis and report back to the SEN manager within the statutory time frame.

The senior manager will be responsible for the daily operating duties for health relating to EHC plans, including the development, implementation and monitoring of any systems and/or processes needed to support the health component of the EHC plans, including personal budgets.

The senior manager will have managerial responsibility for the integrated children's commissioning team.

The senior manager will represent the CCG on the complex needs panel and be the designated contact for children's continuing health care (CHC).

The senior manager will be responsible for commissioning and monitoring CAMHS services and represent the CCG on the CAMHS partnership board / Mental Health and Wellbeing Board.

The senior manager will represent the CCG on the Children with disabilities service review.

The senior manager will represent the CCG on the Child's Health and Early Years Forum.

The senior manager will represent the CCG on the Youth Offending Service (YOS) Partnership Board.

The senior manager will develop, maintain and review a policy for children with medical needs in school settings in conjunction with the local authority.

Funding

Roles	Resource	Additional Cost to CCG	Cost to Children's Services	Additional Cost to Public Health
Clinical DHO	CCG Governing body GP lead – CCG funded (half day every 3 weeks)*	£5,844	£0	£0
Senior Manager Integrated Commissioning / lead commissioner for health	Newly established CCG Post	£76,604 (64,493)	£0	£0
CCG Children's Commissioner	CCG funded post, no additional cost	£0	£0	£0
CYPS / CHC Commissioner (0.8wte)	Joint funded post. Previously CYPS post.	£0	£18,000	£14,264
Public Health Children's Commissioning	Public Health funded post, no additional cost	£0	£0	£0
Commissioning Support Officer	Newly established post	£0	£4,000	£21,148
	Total	£82,448 (70,337)	£22,000	£35,412

* Based on current governing body rate for GP reimbursement.

NB: All posts remain with existing organisations for employment purposes

Commissioned services.

Including but not exclusively:

- CAMHS (Tier 2 & 3)
- CAMHS (LAC)
- CAMHS Paediatric Liaison
- ADHD
- Child Growth and Nutrition
- Children's Community Nursing
- Community Paediatrics
- Paediatric Continence
- Audiology
- Speech and Language (SALT and LASC)
- Community Paediatric OT
- Community Paediatric Physiotherapy
- School nursing
- Health visiting (when transferred from NHS England)
- Children with joint funded packages of care
- Children's and Maternity Services

SCHEDULE 4 - Integrated Children's Commissioning Team

Background

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The CCG must engage with the Local Authority to create joint commissioning arrangements for the health and social care provision required by children and young people identified as having SEN. These arrangements need to set out what health provision is to be secured and who is responsible for securing it. The arrangements must also establish a mechanism to resolve disputes between the different commissioning parties.

Both the local authority and CCG need to consider as part of the reforms personalisation and the possibility of personal budgets, for health the proposal would only relate to children in receipt of Continuing Health Care packages as they are funded outside of the scope of the standard contracted services.

The development of an integrated children's commissioning team will help the CCG and Local Authority, both CYPS and public health, in meeting the requirements of the reforms around joint commissioning of services for children with additional and / or complex needs. As part of the development of this team consideration has been given to the current joint working arrangements and reviews, the children that currently have continuing health care (CHC) packages (most of which will be jointly funded).

A proposal to establish an integrated children's commissioning team to include compliance with the SEN reforms, commissioning for children and young people with additional and / or complex needs and complex health issues in schools has been approved by the CCG exec governance committee on 15th July 2014 and by the LA COG on 6th August 2014.

Proposed structure

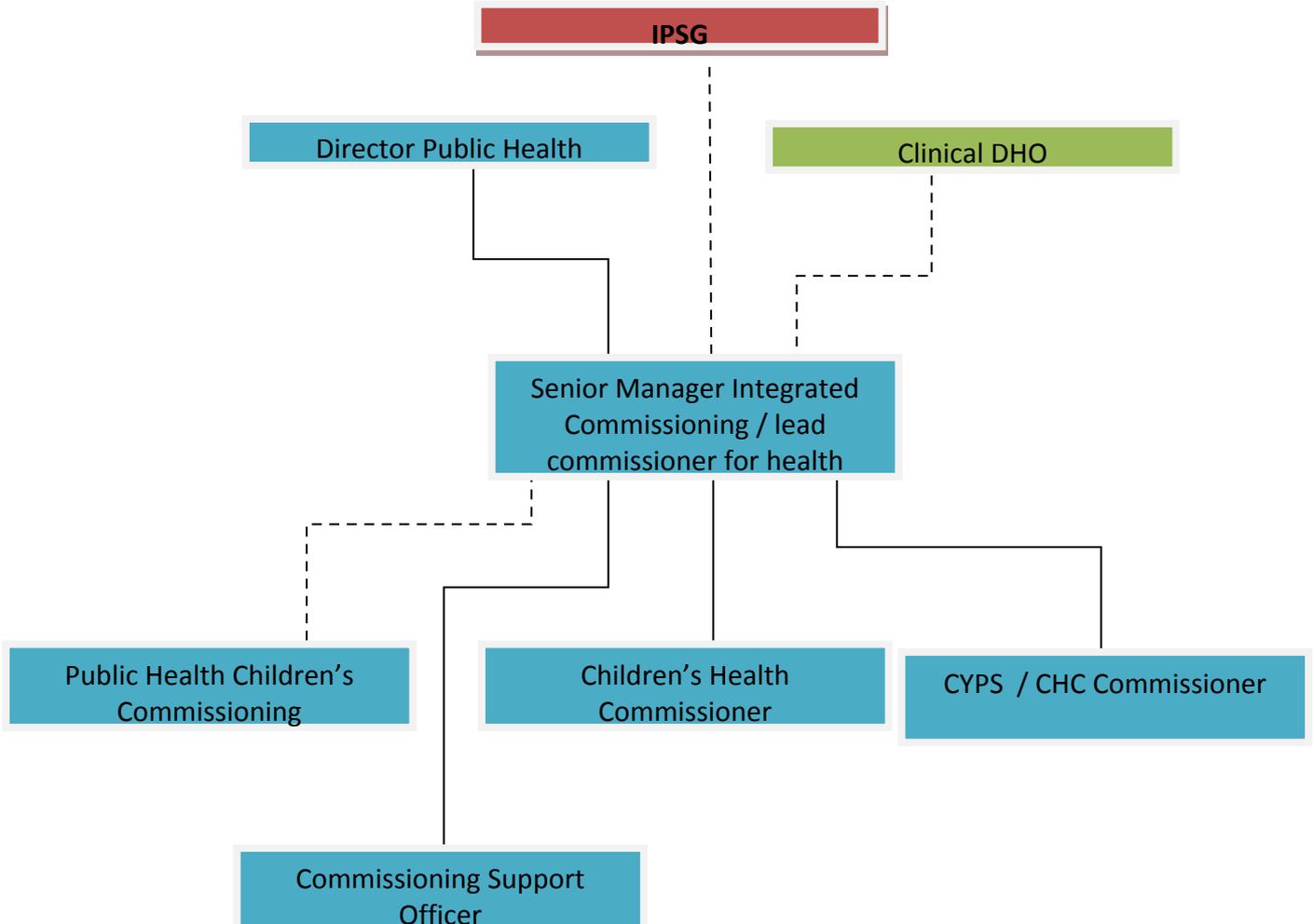
The proposed team would:-

- receive exec leadership from Liz Gaulton (Director of Public Health), whilst paying due regard to the statutory responsibility of the DCS and clinical responsibility of the CCG designated health officer.

- governance would be via a Children’s Integrated Programme Steering Group (when established), or the remit of the existing integrated programme steering group could be expanded to include the children’s agenda,
- support the Clinical Designated Health Officer (CCG governing body GP) with discharge of statutory duties.

The team would be led by a senior manager with responsibility for day to day operation delivery of the DHO role and nominated contact point for all queries and applications relating to EHC plans, represent the CCG on the complex needs panel and have an oversight of commissioned children’s community health services, including CAMHS. The team will include CCG children’s commissioner, a CYPS/CHC commissioner, the Public Health children’s commissioning function and a commissioning support officer. It is imperative that the voice of the child and due regard to safeguarding are considered by the team in all their commissioning work and that the team recognise and include the importance of transition to adult services in all aspects of work undertaken. The team would be based in Atlas House and work closely with the SEN team, education psychology, children’s disability team and children’s directorate in general.

The scope of the team will be reviewed regularly and opportunities to expand the remit will be identified and progressed, including investment and support from the appropriate organisation(s).



Funding Proposals

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